

DORA Drug Offender Reform Act

Progress Report on the Drug Offender Reform Act Pilot Program

April 18, 2006

Presentation to the Executive Appropriations Committee

2006 Legislative Action

Senate Bill 185: Drug Offender Reform Act Amendments was passed by the 2006 Utah Legislature, and amended the Drug Offender Reform Act Pilot Program to require screening and assessment for *all* felony offenders in Salt Lake County, rather than only felony offenders convicted of a violation of the Controlled Substances Act. This amendment will enable a “front-loading” of offenders into the DORA pilot program, thus providing sufficient follow-up time to measure program outcomes. The 2006 Legislature also appropriated the remaining funding for years two and three of the pilot program (FY 2007 and FY 2008), in the amount of **\$918,000**, as follows:

Department of Human Services	\$647,000
Department of Corrections	\$251,000
Administrative Office of the Courts	\$20,000

Summary of the DORA Process

- ❖ Offender is arrested for a felony offense.
- ❖ Offender is pre-screened to eliminate ineligible candidates.
- ❖ Offender is convicted of a felony offense.
- ❖ Offender is screened utilizing the Levels of Service Index (LSI).
- ❖ Offender who meets the DORA criteria is assessed utilizing the Addiction Severity Index (ASI) to determine the level of treatment needed.
- ❖ The Pre-Sentence Investigation Report indicates if the offender is DORA eligible and recommends a level of treatment and a treatment program based on the ASAM (American Society of Addiction Medicine) criteria, and a level of supervision as indicated by the LSI.
- ❖ Judges may order up to 250 offenders into DORA treatment slots.
- ❖ The DORA offender is case managed by the AP&P DORA agent, in consultation with the treatment provider.
- ❖ Outcomes measurement is administered by the treatment agency and outcomes are tracked by CCJJ and the U of U Criminal Justice Center.

Progress to Date

As of April 10, 2006:

- ❖ Seventy-nine (79) offenders have been ordered into the DORA Program (since the start-up date of July 1, 2005).
- ❖ Approximately 255 offenders have been screened (LSI) by AP&P for possible participation in DORA.
- ❖ Approximately 110 offenders have been referred to the Salt Lake County Division of Substance Abuse for substance abuse evaluations (ASI).
- ❖ DORA offenders have been referred to nine (9) different community treatment agencies.
- ❖ Levels of treatment include: general outpatient, intensive outpatient, day treatment, and residential treatment.
- ❖ With the passage of S.B. 185, it is anticipated that the DORA Pilot Program will reach its capacity of 250 offenders by the end of calendar year 2006.

Use of DORA Funds

FY 2006 Expenditures

S.B. 1004 appropriated **\$500,000** for the first year of the DORA Pilot Program as follows: \$75,000 to the Commission on Criminal and Juvenile Justice (CCJJ), \$315,000 to the Department of Human Services, \$100,000 to the Department of Corrections, and \$10,000 to the Administrative Office of the Courts.

The **Department of Human Services (\$315,000)** awarded funds to the Salt Lake County Division of Substance Abuse Services to be used to fund substance abuse treatment services for DORA participants. Salt Lake County, in turn, contracted with nine different treatment agencies to provide these services.

The Salt Lake County Division of Substance Abuse Services estimates its expenditures through FY 2006 at \$251,189, with a projected \$63,811 to be carried forward to FY 2007. Funds were utilized to provide substance abuse treatment (Tx) services for DORA participants, including the following as appropriate for each offender's treatment needs/plan: Group Tx, Group Life Skills, Group Behavior Management/ Substance Abuse Education, Individual/Family Tx, Individual Behavior Management, Residential Tx, Mental Health/Medical Evaluation/Intake, Case Management, and Urine Analysis.

The **Department of Corrections (\$100,000)** estimates its expenditures for FY 2006 at a total of \$107,113, as follows:

Personnel (1.5 AP&P Agents)	\$84,492
Vehicle Purchase	\$17,621
Vehicle Operating Costs	\$5,000

The **Administrative Office of the Courts (\$10,000)** estimates its expenditures for FY 2006 as follows:

Personnel (Court Clerks)	\$10,000
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FY 2007 and FY 2008 Forecasts

The **Department of Human Services/Salt Lake County Division of Substance Abuse Services** received an appropriation of **\$647,000** for years two and three of the DORA Pilot Program (for a total of **\$710,811** with the **\$63,811** in funds carried forward from FY 06), and forecasts its expenditures as follows:

FY 2007 Treatment Services	\$548,400
FY 2008 Treatment Services	\$162,411

The **Department of Corrections** received an appropriation of **\$251,000** for years two and three of the DORA Pilot Program and forecasts its expenditures as follows:

FY 2007	
Personnel (2.0 AP&P Agents)	\$130,000
Vehicle Operating Costs	\$5,000
FY 2008	
Personnel (2.0 AP&P Agents)	\$130,000
Vehicle Operating Costs	\$5,000

The **Administrative Office of the Courts** received an appropriation of **\$20,000** for years two and three of the DORA Pilot Program and forecasts its expenditures as follows:

FY 2007 Personnel (Court Clerks)	\$10,000
FY 2008 Personnel (Court Clerks)	\$10,000

DORA Research Study

The **Commission on Criminal and Juvenile Justice (\$75,000)** contracted \$60,000 of its funds to the Criminal Justice Center at the University of Utah to conduct the research associated with the DORA pilot project, as a means to ensure a professional and independent analysis of the DORA project data.

The experimental group for the DORA study will include the 250 offenders in Salt Lake County. Researchers selected Davis County for the creation of a comparison group of offenders whose outcomes will be compared to those of the Salt Lake County DORA participants. An analysis of offender characteristics and sentencing patterns showed Davis County to be a close match to Salt Lake County.

Initial outcome results will not be available for some time. Once selected for the DORA program, offenders must complete 12-18 months of treatment. Once treatment is completed, researchers will examine their behavior in the community for an additional 12 months.

For additional information, please contact:



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